

# STATE OF ALASKA

#### DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

POUCH S JUNEAU, ALASKA 99811 PHONE: (907) 465-2300

March 31, 1983

To the Reader of the Revenue Sources FY 83-85 (March 1983) and Petroleum Production Revenue Forecast (March 1983)

The revenue forecast presented in these publications has been prepared by economists and research staff of the Department of Revenue in accordance with the highest professional standards. It has been reviewed and adopted by myself as the Department's best judgment of revenues to be received by the State of Alaska over the prescribed forecast period. The Department of Revenue has historically been and remains solely and exclusively responsible for the preparation of these quarterly forecasts. The experience of recent years involving frequent and significant revisions in estimated revenues is due to the inherent difficulty of predicting the movements in the price of crude oil—a commodity whose volatility over the last decade cannot be exaggerated. This volatility combined with the Department of Revenue's almost complete dependence on oil revenues, which in recent years account for almost 90 percent of total revenues, can sometimes lead to dramatic and unavoidable changes in the forecast.

Sincerely,

Robert D. Heath

Commissioner of Revenue

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## **ALASKA'S REVENUE SOURCES**

### **Compiled by Research Section**

### **Department of Revenue**

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# Revenue Summary In Thousands of Current Dollars

	FY 1983 Estimate <u>March</u>	FY 1984 Estimate <u>March</u>	FY 1985 Estimate <u>March</u>
Total General Fund Unrestricted Revenues (p. 5)	3,536,800	2,728,700	2,760,600
Total General Fund Restricted Revenues (p. 8)	225,700	229,300	232,800
Total General Fund Revenues (p. 8)	3,762,500	2,958,000	2,993,400
Alaska Permanent Fund (p. 9)	804,700	276,600	279,600

# **General Fund Unrestricted Revenues**

In Thousands of Current Dollars

	FY 1983 Estimate March	FY 1984 Estimate March	FY 1985 Estimate March
<u>Taxes</u>			
Income Corporate-General (1) Corporate-Petroleum (1)	35,000 235,000	37,000 243,000	40,000 255,000
Gross Receipts  Alaska Business License Fish-Canned Salmon Fish-Shorebased Fish-Floating Seafood Marketing Salmon Enhancement Insurance Companies Electric and Telephone Co-ops	5,800 5,000 9,000 5,500 1,000 2,400 14,500 1,300 200	6,000 5,000 9,000 5,500 1,000 2,400 17,000 1,300 200	6,300 5,000 9,000 5,500 1,000 2,400 20,000 1,300 300
Mining License Tax Severance Oil & Gas Production(2) Oil & Gas Conservation	1,479,500 800	1,111,000 700	1,116,400 700
Property Oil & Gas(3)	135,200	165,300	184,600
Sale/Use Alcoholic Beverages Fuel Taxes-Aviation (4) Fuel Taxes-Highway (4) Fuel Taxes-Marine Tobacco Products	11,000 9,300 19,500 3,800 2,000	11,500 9,100 19,500 4,000 2,000	12,000 9,300 20,000 4,200 2,000
Other Estate	500	500	500
Total Taxes	1,976,300	1,651,000	<u>1,695,500</u>
Licenses & Permits			
Business Non-Business	11,000 14,000	12,000 14,500	12,500 15,000
Total Licenses & Permits	<u>25,000</u>	<u>26,500</u>	<u>27,500</u>
<u>Intergovernmental Receipts</u> Federal Shared Revenues (5)(6)	<u>26,600</u>	10,000	10,000
State Resource Revenue			
Sale/Use Bonus Sales(5)(7)(8) Investment Earnings(9) Rents(5)(7)(8) Royalties(2)(5) Sale of State Property Gravel, Timber, etc.(10)	26,100 335,000 4,000 1,078,500 5,500 5,500	-0- 150,000 4,000 822,400 5,500 2,000	-0- 125,000 4,000 831,300 5,500 2,000

Facilities Related Charges Airports Ferry System-Southeast Ferry System-Southwest Other vice Related Charges	1,600 27,500 4,000 4,500	1,600 30,000 4,100 4,700	1,600 32,000 4,200 4,800
Court System Other Total State Resources	3,700 6,000	3,900 6,000	4,200 6,000
Revenues	1,501,900	1,034,200	1,020,600
Miscellaneous Revenues	<u>7,000</u>	<u>7,000</u>	<u>7,000</u>
Total Unrestricted Revenues	3,536,800	<u>2,728,700</u> (11)	2,760,600

(1) AS 43.21 was repealed pursuant to Ch. 116 SLA 1981 effective January 1982, and thereby all multistate corporations were subject to various apportionment methods specified Due to the number of inquiries requesting information, collections are separated between those oil/gas corporations filing under AS 43.20.072 corporations filing otherwise.

The forecasted numbers for FY 83 assume a mean or average case for petroleum The forecasted numbers for FY 84 and FY 85 represent the 30 percent cumulative frequency distribution (that is, the revenue level which was reached or exceeded seven times out of ten in the 500 cases generated by the computer); if, however, the mean case had been utilized instead the aforementioned numbers would change to \$1,203.2 million and \$1,253.6 million for production taxes during FY 84 and FY 85, respectively. numbers would change to \$888.9 million and \$932.2 million for FY 84 and FY 85, respectively.

(3) The estimates reflect only the net amount to the state's General Fund. addition, local municipalities are estimated to receive \$185.4 million, \$210.0 million, and 11.3 million for FY 83, FY 84, and FY 85, respectively. The North Slope Borough's mill was assumed to be 17 mills, 15 mills, and 14.4 mills for FY 83, Fy 84, and FY, 85,

cospectively.

(4) A number of airlines recently began purchasing taxed airline fuel from a consortium and applying for refunds after utilizing the fuel for non-taxable flights. These refunds are by law drawn from the Highway Fuel Tax Account.

(5) Net of Permanent Fund contribution by Ch. 18 SLA 1980.

(6) The FY 83 figure reflects NPR-A lease sales of \$57.1 million held January 27, 1982, and \$9.7 million held May 26, 1982, with the total amount of the lease sale split equally between the state and federal government. The state's share (\$33.4 million) is further equally divided between the General Fund and the Permanent Fund.

(7) Reflects state lease sales of \$32.5 million held May 26, 1982, \$0.7 million held August 25, 1982, and \$26.7 million held September 28, 1982. collections, some receipts from May 1982 lease sale are shown as FY 83 revenue. Due to the timing of figures represent the General Fund's 50 percent share, with the remaining 50 percent deposited in the Permanent Fund.

The Department of Natural Resources projects additional lease sales to be held in 1983, 1984, and 1985. However, bonus bids are impossible to anticipate prior to sales and

therefore no estimates are included.

(9) FY 83 includes that estimated transition portion transferred from the Permanent Fund to the General Fund per Ch. 81 SLA 1982. FY 84 and FY 85 reflect only General Fund investment earnings since Permanent Fund earnings will be not only transferred to provide Permanent Fund dividends, but will be distributed between the Permanent Fund principal and the undistributed income account per Ch. 81 and Ch. 102 SLA 1982.

(10) FY 83 estimates reflect increased construction of roads and drilling pads;

however, this activity is not anticipated to continue in FY 84 and FY 85.

(11) The state, per AS 38.05.180, will be granting incentive credits against royalties, erance taxes, and rentals to the oil companies for drilling exploratory wells. anticipated deduction for FY 84 is approximately \$20 million which has not been subtracted from the aforementioned FY 84 figure of \$2,728.7 million.

# Revenue Breakdown

The total General Fund unrestricted revenues for Fiscal Years 1983, 1984, and 1985 are projected to be \$3,536.8 million, million, \$2,728.7 million, and \$2,760.6 million, respectively.

The following table depicts a breakdown of General Fund unrestricted revenues in terms of petroleum versus non-petroleum revenues based on the March estimates:

#### Petroleum vs. Non-Petroleum Revenues

(In Millions of Current Dollars)

#### Petroleum Revenues

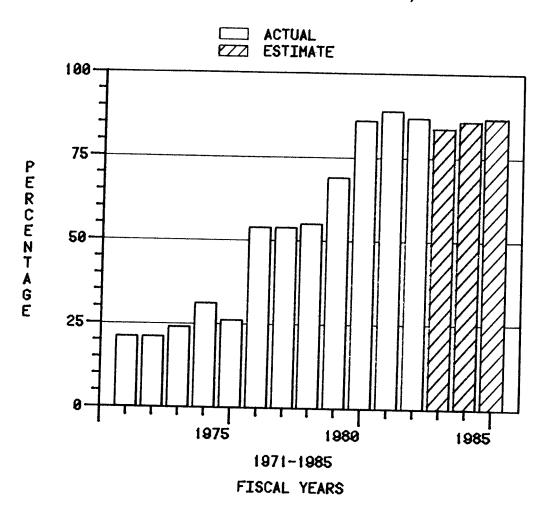
	FY 83	FY 84	FY 85
Corporate Petroleum Severance Tax Royalties Property Tax Bonus Sale Rents Intergovernmental Receipts	235.0 1,480.3 1,078.5 135.2 26.1 2.4 21.6 2,979.1	243.0 1,111.7 822.4 165.3 0.0 2.4 5.0 2,349.8	255.0 1,117.1 831.3 184.6 0.0 2.4 5.0 2,395.4

#### Non-Petroleum Revenues

	FY 83	FY 84	FY 85
Taxes Licenses & Permits Intergovernmental Receipts State Resources Revenues Miscellaneous Revenues	125.8 25.0 5.0 394.9 7.0	131.0 26.5 5.0 209.4 7.0	138.8 27.5 5.0 186.9 7.0
	<u>557.7</u>	<u>378.9</u>	365.2
Total	3,536.8	2,728.7	2,760.6

# **Petroleum Revenues**

Historical Comparison of General Fund Unrestricted Petroleum Revenues as Percentages of General Fund Unrestricted Revenues (in Millions of Current Dollars)



Fiscal Year	Total General Fund Unrestricted Revenues	Total General Fund Unrestricted Petroleum Revenues	<u>Percent</u>
1971 1972 1973 1974 1975 1976 1977 1978 1979 1980 1981 1982 1983* 1984* 1985*	220.4 219.2 208.1 255.1 333.3 709.7 874.1 787.4 1,178.5 2,632.6 3,718.2 4,108.4 3,536.8 2,728.7 2,760.6	46.2 47.1 49.3 79.3 87.6 386.1 472.5 430.3 819.0 2,253.5 3,299.4 3,574.7 2,979.1 2,349.8 2,395.4	21 24 31 26 54 55 69 86 89 87 84 86

# **Restricted Revenues**

### In Thousands of Current Dollars

		FY 1983 Estimate <u>March</u>	FY 1984 Estimate <u>March</u>	FY 1985 Estimate <u>March</u>
<u>Federal</u>	Grants-in-Aid			
I. III. IV. V. VI. VII. VIII.	Education Social Services Health Natural Resources Public Protection Administration of Justice Development Transportation General Government	37,000 121,200 3,400 14,500 5,900 300 500 23,800	35,400 125,200 2,200 12,500 6,200 300 500 25,800 100	35,400 128,200 2,200 12,400 6,600 300 500 25,800 100
	al Federal Grants-in-Aid	206,700	208,200	211,500
Other G	rants-in-Aid			
I. II. IV. V. VI. VII. VIII.	Natural Resources Public Protection Administration of Justice Development Transportation General Government	500 3,300 -0- 400 800 100 1,200 1,800 2,400	400 4,000 -0- 400 2,100 100 1,300 1,800 2,500	400 4,100 -0- 400 2,100 100 1,300 1,800 2,600
Tot	tal Other Grants-in-Aid	<u>10,500</u>	12,600	12,000
M1:	scellaneous Restricted Revenue-All Categories	8,500	8,500	8,500
To	tal Restricted Revenue <u>l</u> /	225,700	229,300	232,800
To	tal Unrestricted Revenue	3,536,800	2,728,700	2,760,600
To	tal General Fund Revenue	3,762,500	2,958,000	2,993,400

Restricted Revenue figures may not agree with those shown in the Governor's budget due to categorical differences between the budget and accounting system.

# Special Funds In Thousands of Current Dollars

<u>Enterprise Funds</u>	FY 1983 Estimate March	FY 1984 Estimate March	FY 1985 Estimate March
Agriculture Loan Fund	2,300	2,500	2,800
Alternative Technology and Energy Loan Fund	200		
Bulk Fuel Loan Fund	300 -0-	500	700
Child Care Facility Loan Fund	-0- -0-	-0- -0-	-0-
Commercial Fish Loan Fund	2,500	3,600	-0- 4 000
Fisheries Enhancement Loan Fund	-0-	-0-	4,000 -0-
Fisheries Product Loan Fund	-0-	-0-	-0-
Historical District Loan Fund	-0	100	100
International Airport Revenue Fund	36,200	36,400	36.500
Medical Malpractice Loan Fund	-0-	-0-	-0-
Mining Loan Fund	900	1,900	2,400
Residential Energy Conservation			
Loan Fund	200	300	400
Scholarship Loan Fund Small Business Loan Fund	900	1,700	2,500
Tourism Loan Fund	2,800	2,500	2,300
World War II Veterans Loan Fund	200 <u>1,</u> 700	200	200
to the state of th	1,700	1,600	1,400
Total Enterprise Funds	48,000	51,300	53,300
Special Revenue Funds			
Alaska Permanent Fund (1)	804,700	276,600	279,600
Fish and Game Fund	7,800	8,200	8,600
Marine Coastal Damage Fund	-0-	-0-	-0-
School Fund	3,300	3,300	3,300
Training & Building Fund	<u>600</u>	600	<u>600</u>
Total Special Revenue Funds	816,400	288,700	292,100
Total Special Funds	864,400	340,000	345,400

<sup>(1)</sup> The FY 83 figure includes \$400 million of the \$1.8 billion appropriated to the Alaska Permanent Fund per Ch. 61 SLA 1981 and Ch. 101 SLA 1982.

# **Alaska Permanent Fund Contributions**

#### Inception to Date

#### Alaska Permanent Fund Contributions

FY 1977	3,956,710.52
FY 1978	50,443,255.68
FY 1979	83,907,074.36
FY 1980	344,785,939.85 (1)
FY 1981	1,285,102,774.56
FY 1982	1,200,456,450.87
FY 1983 July August September October November December January February	43,610,480.52 32,711,540.99 35,723,623.36 32,299,933.90 345,336,824.17 40,719,745.88 31,286,105.95 36,402,041.84

Cumulative Contributions Balance As of February 28, 1983

3,566,742,502.39

#### Interest Earnings Transferred to General Fund

FY 1977	27,019.00
FY 1978	900,433.81
FY 1979	5,702,925.68
FY 1980	14,441,450.14 (2)
FY 1981	63,234,109.73 (3)
FY 1982	141,931,481.21

Total Income Transferred to General Fund As of February 28, 1983 226,237,419.57

(1) Includes \$114,546,830.13 as 25 percent of bonuses and lease rentals for the undisputed State portion of Beaufort Sea lease sale. Litigation over the legality of that sale is still pending.

(2) Another \$9,234,109.73 was transferred during September 1980 for the balance due the General Fund in June 1980 from the Permanent fund as

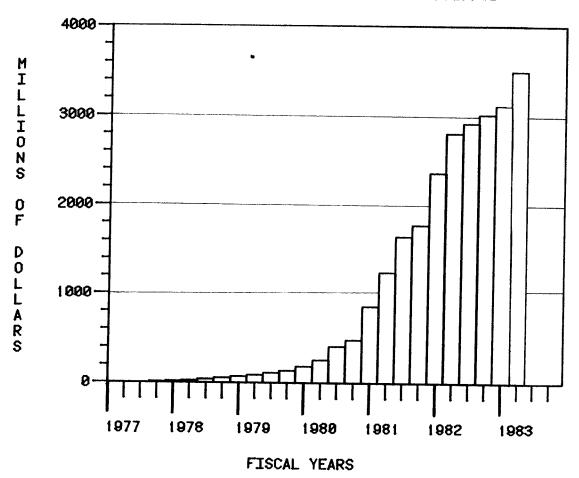
provided for by law.

(3) Another \$931,481.21 was transferred during September 1981 for the balance due the General Fund in June 1981 from the Permanent Fund as provided for by law. -10-

### **Alaska Permanent Fund**

Historical Comparison of Cumulative Balance





#### Alaska Permanent Fund

The Alaska Permanent Fund was established by a constitutional amendment effective February 21, 1977. The amendment stated that contributions to the fund must consist of at least 25 percent of mineral lease rentals, royalties, royalty sale proceeds, Federal mineral revenue sharing payments and bonuses received by the State. Enacted legislation (Ch. 18 SLA 1980) has modified this contribution rate to the Permanent Fund from 25 percent to 50 percent. As a result, any future revenues transferable from Beaufort Sea production and any future lease sale bonuses will be subject to the 50 percent rate. During FY 1981, a special appropriation (Ch. 35 SLA 1980) appropriated \$900 million from the General Fund to the Permanent Fund. Similarly, an additional \$1.8 billion was appropriated (Ch. 61 SLA 1981) for FY 1982 with payments beginning July 1, 1981; however, this appropriation has recently been legislatively amended (Ch. 101 SLA 1982) thus permitting deposit of only \$800 million in FY 82 and an additional deposit of \$400 million during FY 83.

